

Message Text

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ACTION NEA-10

INFO OCT-01 ISO-00 AID-05 DEAE-00 CIAE-00 INR-07 IO-10

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FM AMEMBASSY AMMAN

TO SECSTATE WASHDC 6467

C O N F I D E N T I A L AMMAN 9910

E.O. 11652: GDS

TAGS: SNAR JO

SUBJECT: SEMI-ANNUAL REPORTING REQUIREMENTS

REF: A) STATE 139804; B) AMMAN 4804

C)STATE 286666; D) STATE 290355

1. SUMMARY AND OVERVIEW: THE PAST YEAR HAS SEEN THE JORDANIAN NARCOTICS BUREAU CONTINUE ITS EFFECTIVE PROGRAM TO THE POINT WHERE, DESPITE THE LIMITED NATURE OF THE NARCOTICS PROBLEM IN JORDAN, THE JNB REMAINS A MODEL FOR OTHER NARCOTICS BUREAUS IN THE ARAB WORLD. SEIZURES OF HASHISH TRANSITTING THE COUNTRY HAVE CONTINUED AND THE LOCAL DRUG PROBLEM HAS CONTINUED UNDER CONTROL. THERE IS NO EVIDENCE OF DRUG TRAFFIC TRANSITTING JORDAN TO EUROPEAN OR AMERICAN MARKETS. THE MAIN PROBLEM AREA HAS BEEN THE SOLOW GROWTH OF THE NARCOTICS BUREAU IN RELATION TO THE SIZE IT COMMITTED ITSELF TO REACH IN THE PROAG SIGNED AT THE END OF LAST YEAR AND OUR WITHHOLDING OF EQUIPMENT UNTIL THE PROBLEM IS RESOLVED. MEANWHILE THE JNB HAS OPENED A NEW REGIONAL OFFICE AND CONTINUES ITS EFFORTS UNDER ITS DEDICATED AND COMPETENT DIRECTOR COL. GHARAYBAH. END SUMMARY

2. FOLLOWING RESPONSES TO QUERIES POSED REF C ARE KEYED TO APPROPRIATE SECTION OF BASE TELEGRAM (REF A).

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III.A. TWO PRIMARY DRUGS WHICH CONTINUE PASS

THROUGH JORDAN TO EGYPT FROM LEBANON AND TURKEY ARE
HASHISH AND OPIUM. TO DATE DURING THIS YEAR THE
JORDANIAN NARCOTICS BUREAU (JNB) HAS SEIZED A TOTAL
OF 143.5 KGS OF HASHISH BUT NO OPIUM.

B. NOT APPLICABLE.

C. JORDAN IS NOT ONLY NOT NARCOTICS-PRODUCING
COUNTRY, BUT IT DOES NOT HAVE ANY SIGNIFICANT LOCAL ABUSE
PROBLEM. JNB ESTIMATES THERE CURRENTLY ONLY ABOUT ONE
HUNDRED NARCOTICS ADDICTS IN COUNTRY AND ATTITUDE OF GOVERN-
MENT REMAINS THAT OF TRYING TO CONTAIN AND LIQUIDATE PROBLEM.

IV. WHILE THE GOVERNMENT OF JORDAN REMAINS COM-
MITTED TO A POLICY OF AN EFFECTIVE INTERNAL CONTROL OF
NARCOTICS IN JORDAN, THERE IS A DIFFERENCE IN VIEWPOINT
BETWEEN THE DIRECTOR OF THE JNB AND HIS SUPERIOR, THE
DIRECTOR OF THE PUBLIC SECURITY FORCE, OVER THE WAYS AND
MEANS OF IMPLEMENTING THIS POLICY. THE PRACTICAL RESULT
OF THIS DIFFERENCE IN VIEWS HAS BEEN THE FAILURE OF THE
JNB TO EXPAND FULLY TO THE AMBITIOUS LEVELS AGREED TO
UNDER THE TERMS IN THE PROAG SIGNED IN DECEMBER 1974.
THE EMBASSY IS WITHHOLDING DELIVERIES OF SOME EQUIPMENT TO
THE JNB PENDING A SUCCESSFUL RESOLUTION OF THIS PROBLEM WHILE WE
CONTINUED WITH OTHER DELIVERIES TO ENCOURAGE COOPERATION AND PERFOR-
MANCE.

V. THE PRIMARY GOAL OF THE NARCOTICS PROGRAM HERE
SHOULD CONTINUE TO BE THAT OF ENCOURAGING THE GROWTH AND
DEVELOPMENT OF THE JNB IN PROPORTION TO THE SIZE OF THE
JORDANIAN NARCOTICS PROBLEM (WHICH DOES NOT APPEAR TO BE
A SIGNIFICANT ONE) AND TO SOME EXTENT, AS A PROFESSIONAL
EXAMPLE AND LINK TO OTHER ARAB COUNTRIES.

VI. IN ORDER TO SUPPORT THE REQUIRED EXPANSION
OF THE JNB, IT MAY BECOME NECESSARY TO UNDERTAKE FURTHER
BILATERAL INITIATIVES WITH APPROPRIATE LEVELS OF THE HOST
GOVERNMENT TO ENCOURAGE THE GOVERNMENT TO MAINTAIN A HIGH
LEVEL OF COMMITMENT TO THE MAINTENANCE OF A VIGOROUS
NARCOTICS PROGRAM, DESPITE LIMITED RESOURCES AND COM-
PETING PRIORITIES. WE ARE ALSO REVIEWING A DEA PROPOSAL
FOR A SLIGHT INCREASE IN THE LEVEL OF U.S. - SPONSORED IN-
COUNTRY TRAINING OF THE JNB IN 1976.

C.1. THE EQUIPMENT WHICH THE JNB HAS RECEIVED
UNDER THE PROAG SIGNED IN DECEMBER 1974 MORE THAN
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SUFFICES FOR THE NEEDS OF THE JNB FOR THE IMMEDIATE FUTURE.
IN THIS REGARD, IT SHOULD BE NOTED THAT HALF THE SUPPLY OF
HANDGUNS TO BE DELIVERED UNDER THAT AGREEMENT HAVE BEEN
WITHHELD IN ADDITION TO THREE SEDANS UNTIL SUCH TIME AS
THERE IS A SUBSTANTIAL GROWTH IN THE NUMBER OF PERSONNEL
OF THE JNB.

2. NOT APPLICABLE

3. JORDAN DOES NOT HAVE A FORMAL PROGRAM FOR REHABILITATION OF ADDICTS. HOWEVER, ANY INDIVIDUAL WHO REQUESTS MEDICAL AND/OR PSYCHIATRIC CARE WILL RECEIVE IT.

VIII.A. JORDAN IS A SIGNATORY TO THE SINGLE CONVENTION, THE AMENDING PROTOCOL AND IS SIGNING THE PSYSHO-TROPIC CONVENTION.

B. YES

C. YES

D. THE ECONOMIC SITUATION, WHILE IMPROVED, STILL DOES NOT PERMIT A MEANINGFUL CONTRIBUTION AT THIS TIME.

E. IN 1973, THE JNB SEIZED 727 KGS OF HASHISH; IN 1974, 78.5KGS; AND IN 1975 (THROUGH LATE NOVEMBER) 143.5 KGS. OPIUM SEIZURE FIGURES ARE: 1973 - 502.9 KGS 1974-222.8 KGS, AND TO DATE IN 1975 - NONE. ARREST STATISTICS SHOW THAT IN 1974, 35 JORDANIANS AND NON-JORDANIANS WERE ARRESTED FOR TRAFFICKING IN HASHISH; IN 1974, 12 WERE ARRESTED; AND IN 1975 TO DATE, 19 HAVE BEEN ARRESTED. FOR TRAFFICKING IN OPIUM, 13 (JORDANIANS AND NON-JORDANIANS) WERE ARRESTED IN 1973, FIVE IN 1974, AND NONE TO DATE IN 1975. RATHER THAN SIGNALLING LAX ENFORCEMENT, THE DROP IN ARRESTS DURING THE PAST YEAR MAY BE EXPLAINABLE ON GROUNDS THAT THE JNB SINCE ITS 1973 INITIAL CREATION HAS ARRESTED THE MAJOR KNOWN TRAFFICKERS AND ALSO TENDED, AS A DETERRENT, TO DISCOURAGE AN INCREASE IN TRAFFICKING.

F. THE JORDANIAN NARCOTICS BUREAU (WHICH ALSO HAS THE RESPONSIBILITY FOR THE INVESTIGATION OF COUNTERFEITING) IS PART OF THE PUBLIC SECURITY FORCE.

G. THE JNB CURRENTLY HAS A COMPLEMENT OF 27 OFFICERS AND MEN. AS POINTED OUT EARLIER, THE PROAG SIGNED DECEMBER 1974 CALLED FOR AN INCREASE TO 84 PERCENT

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SONNEL OVER A TWO-YEAR PERIOD.

H. THE BUDGET FOR FY 77 FOR THE JNB IS 60,000 JD.

I. ASIDE FROM THE ANNUAL BUDGET ALLOCATION, THE GOVERNMENT SUPPORTS A REWARD SYSTEM FOR BOTH THE INFORMANT AND ENFORCEMENT OFFICIAL WHICH GOES UP TO A PERCENTAGE OF 20 PERCENT OF THE MARKET PRICE OF THE DRUGS SEIZED. PICKERING

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